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Alameda County Budget Workgroup Meeting

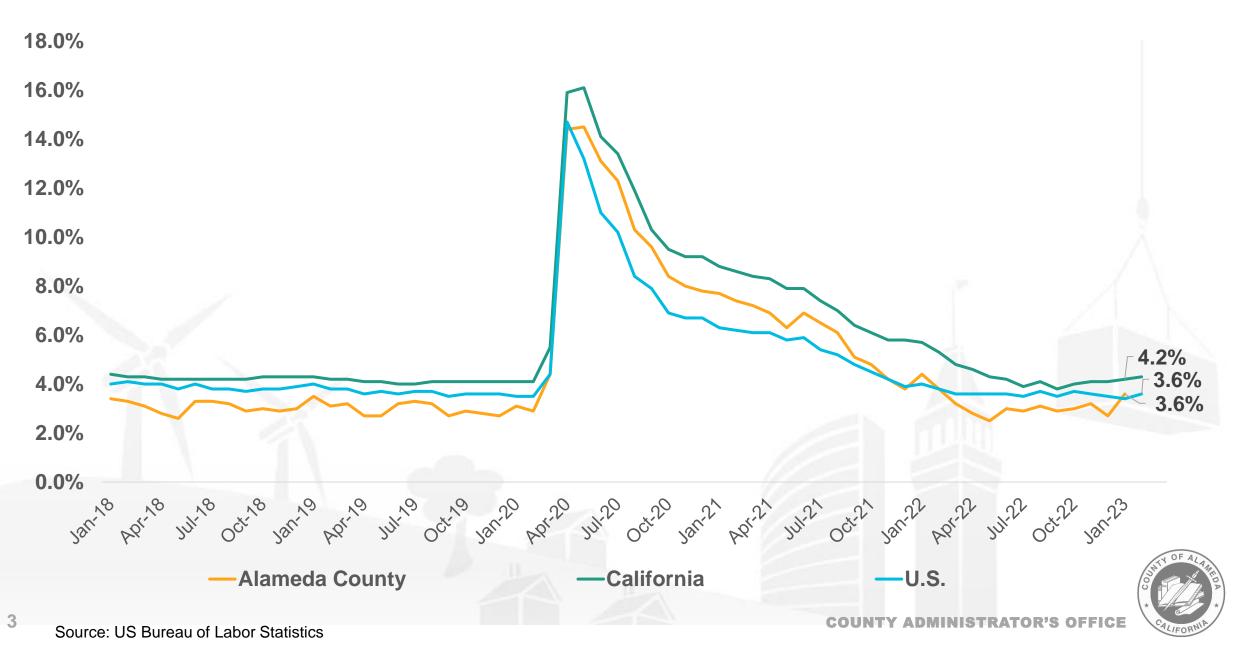
April 6, 2023

COUNTY OF ALAMEDA, CALIFORNIA

Economic Context



Unemployment

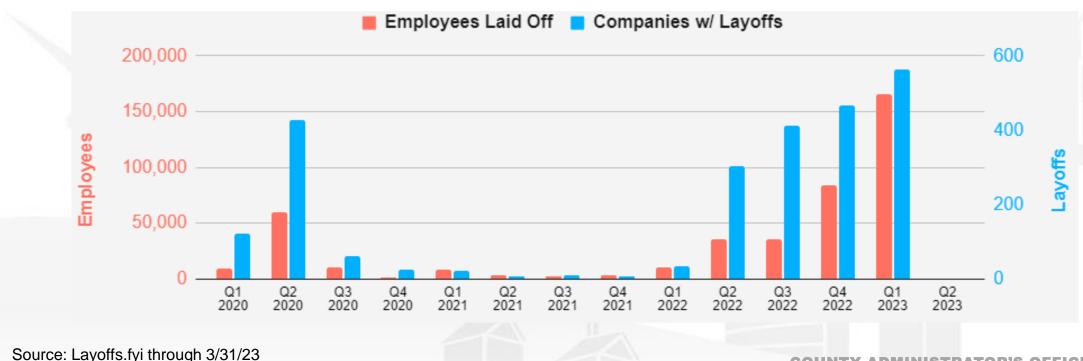


Tech Sector Layoffs

Recent Bay Area based tech company large-scale layoffs include:

- Google 12,000 employees Jan 20, 2023
- Meta Rd 1 11,000 employees November 9, 2022
- Meta Rd 2 10,000 employees March 14, 2023
- Salesforce 8,000 employees January 4, 2023

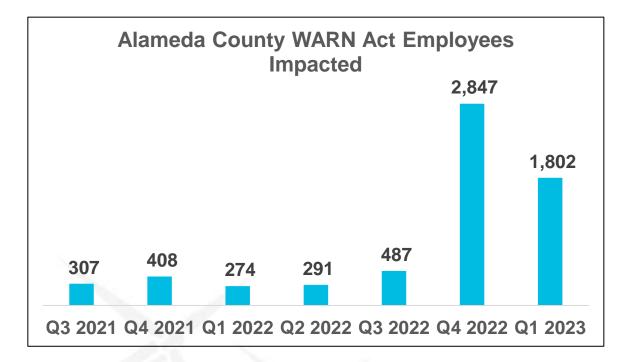
Other tech companies with Bay Area presence, such as Microsoft and Amazon, have also conducted large layoffs

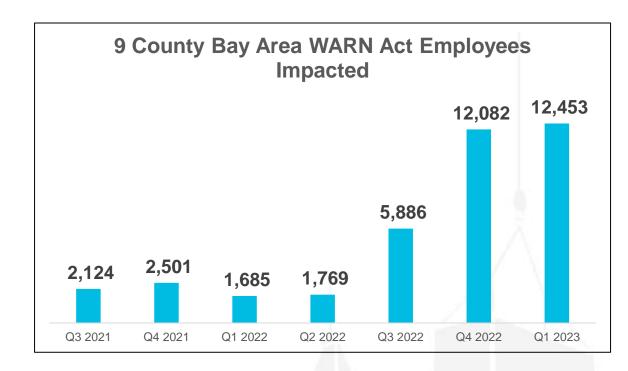




WARN Act Data

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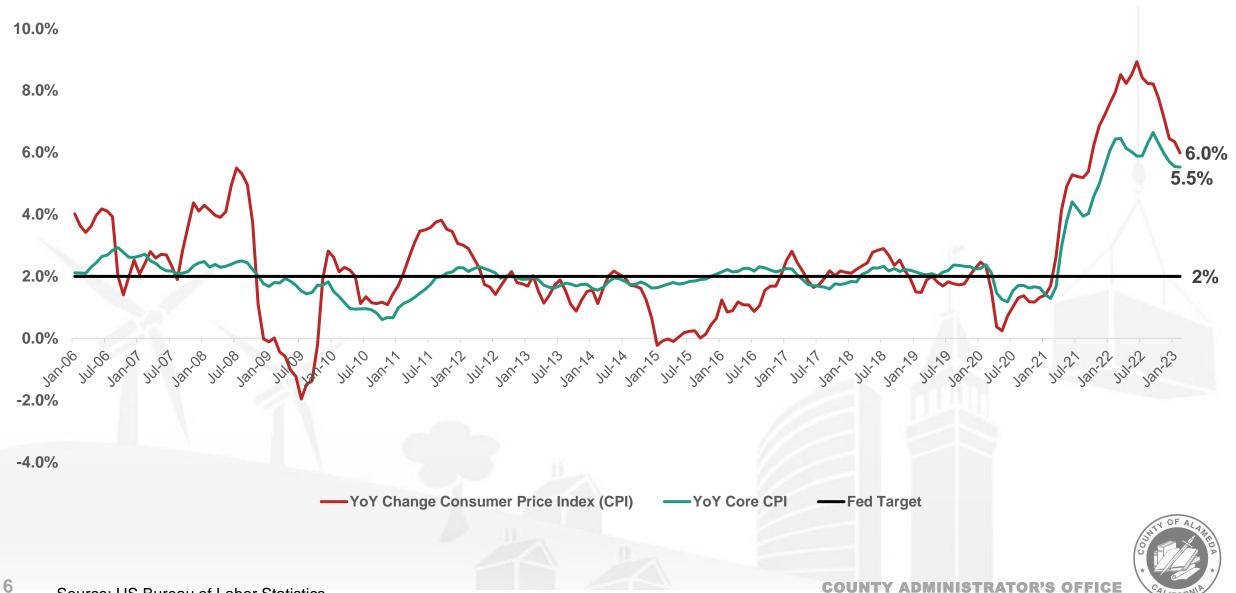


Bay area wide layoffs are concentrated in the tech sector, but County layoffs are more spread over a number of sectors including manufacturing, healthcare, tech, transportation, and food/beverage.



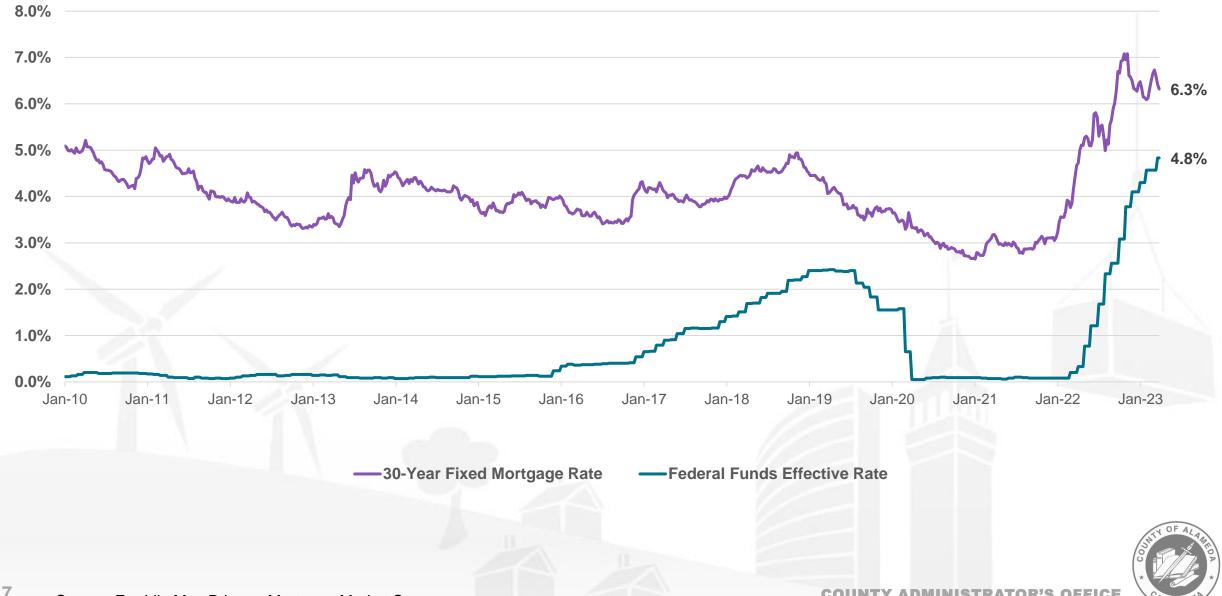
Source: State of California Employment Development Department through 3/31/23

Inflation



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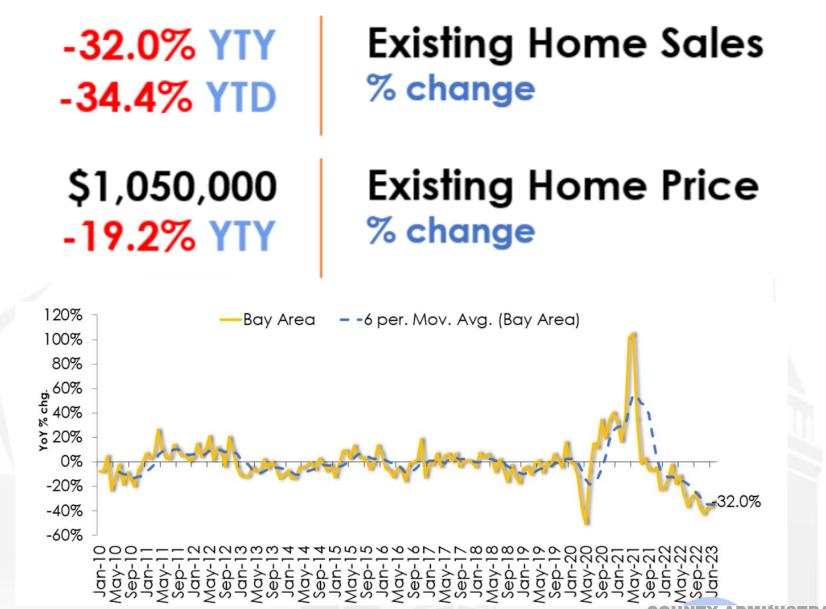
Interest Rates



Source: Freddie Mac Primary Mortgage Market Survey

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February 2023 Bay Area Housing Snapshot



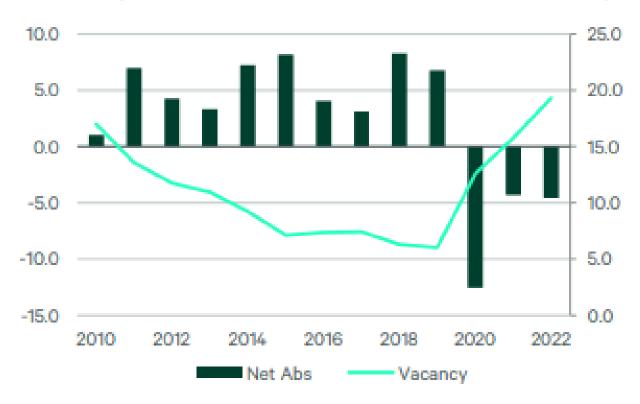


Commercial Real Estate Market

Vacancy (%)

Figure 3: Net Absorption & Vacancy

Net Abs. Sq. Ft. (million)



Market	Net Rentable Area	
San Francisco	86,902,388	27.6
Class A	58,526,015	25.0
Class B	22,870,963	33.8
SF Peninsula ¹	33,821,589	14.2
Class A	20,462,005	14.2
Class B	9,141,344	14.6
Silicon Valley ²	103,468,705	14.1
Class A	71,406,463	14.4
Class B	23,039,884	15.9
Oakland ³	30,380,133	18.6
Class A	13,126,753	21.4
Class B	12,262,384	20.3
I-680 Corridor	35,497,754	19.5
Class A	22,313,431	23.0
Class B	12,166,533	13.9
Total Bay Area Market	290,070,569	19.3
Class A	185,834,667	19.2
Class B	79,481,108	21.3

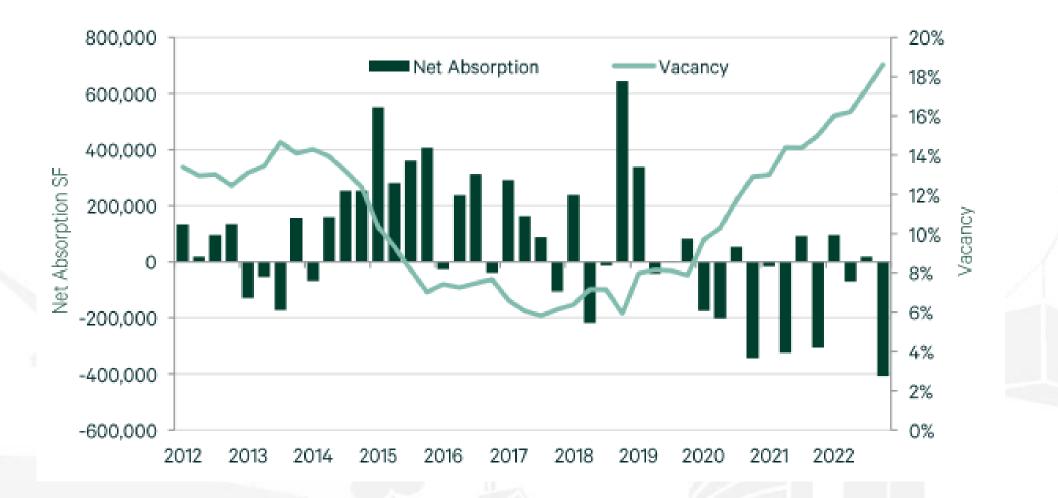
¹ Excludes Palo Alto * Includes Fremont/Newark and Palo Alto * Excludes Fremont/Newark



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9 Source: CBRE Research Q4 2022

Commercial Real Estate Market

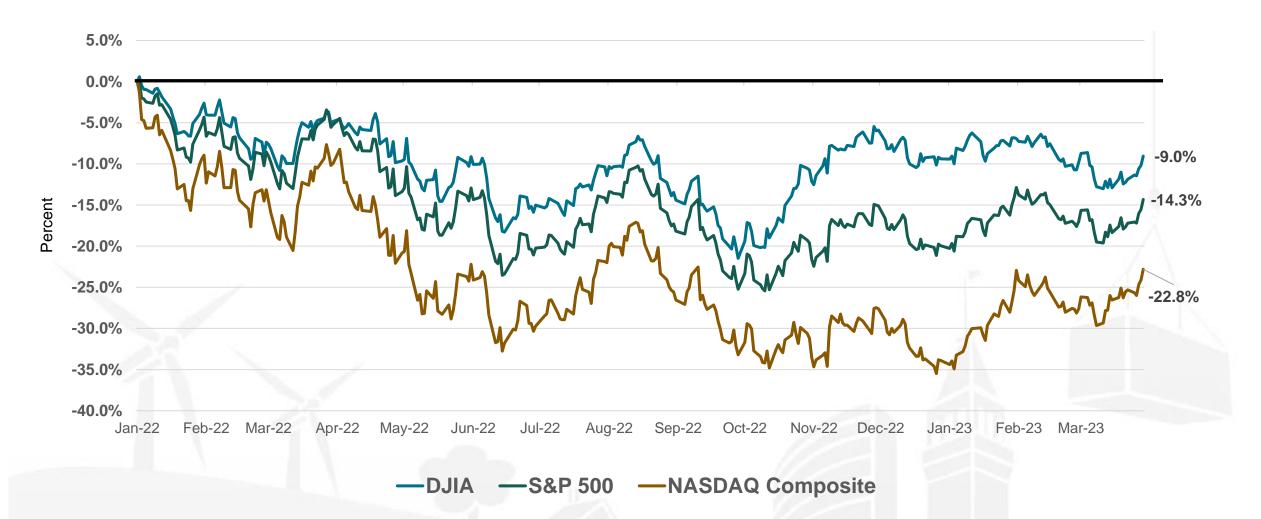


The inner East Bay office market has seen an increasing vacancy rate – 18.6% at the end of Q4 2022



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Stock Market Returns 1/1/22 Through 3/31/23



Since the Federal Reserve tightened monetary policy early in 2022, asset prices have declined



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COUNTY ADMINISTRATOR'S OFFIC

Bank Failures

- On March 10, 2023, the California Department of Financial Protection and Innovation issued an order to take possession of Silicon Valley Bank (SVB) citing inadequate liquidity and insolvency and appointed the FDIC as the receiver. This was the second largest bank failure in U.S. history.
- On March 12, 2023, the FDIC took over Signature Bank and federal regulators announced plans to ensure all depositors in SVB & Signature banks had access to their funds to prevent a "run" on regional banks.
- On March 19, 2023, it was announced that UBS is intending to acquire Credit Suisse to prevent the latter bank's collapse following negotiations with the Swiss government.

Bank failures can precipitate a financial crisis and have a major impact on the macroeconomy if central banks and governments are not able to contain them.



Key Economic Takeaways

- Labor market remains tight, but pace of tech sector layoffs has increased
- Concerns with the banking system FDIC takeovers of banks
- Federal Reserve has significantly tightened monetary policy since the beginning of 2022
 - Inflation remains above 2% target
 - At their March 22nd meeting, the Fed increased interest rates by 25 basis points
- Weakness in commercial & residential real estate markets
- Economists increasingly predicting recession
 - Goldman Sachs upped recession chances in the next 12-months on March 15
 - National Association for Business Economics survey had 58% of panelists forecasting that a recession is likely to occur in 2023.



Federal Update

- On December 29, 2022, President Biden signed a \$1.7 trillion federal spending package funding the government through September 2023
- On January 3, 2023, the 118th U.S. Congress convened with a shift in control in the House of Representatives
 - Debt ceiling fight
 - Gridlock expected
- On March 9, 2023, President Biden released the President's Budget for FY 2024 with key components including:
 - Focus on deficit reduction via tax increases and tougher negotiation on pharmaceutical prices
 - 25% minimum tax on billionaires
 - Increase in corporate tax rate (21% to 28%)
 - Increase in tax on share buybacks (1% to 4%)
 - Increases in defense spending, restoration of expanded child tax credit, and green energy initiatives



State Budget Update

On January 10, 2023, Governor Newsom presented his \$297B (\$224B General Fund) Fiscal Year 2023-24 Budget Proposal. Major highlights include:

- State has shifted from surplus to deficit as the Governor's proposal closed a \$22.5B shortfall (a smaller deficit than projected by the Legislative Analysts Office)
- Budget deficit driven by lower revenues especially taxes on capital gains for high income earners
- Homelessness funding to local governments not cut, but the Governor is pushing for new accountability measures
- No additional funding for CARE Court implementation

In its February 15, 2023 Multiyear Assessment, the LAO warned the budget gap may be \$7B larger and that the State faces operating deficits in future Fiscal Years. The LAO advises holding off on using reserves as State revenues are not consistent with recessionary levels and use of reserves now would result in the inability for the State to maintain core services in the event of a recession.



County Financing



County Fiscal Dilemma

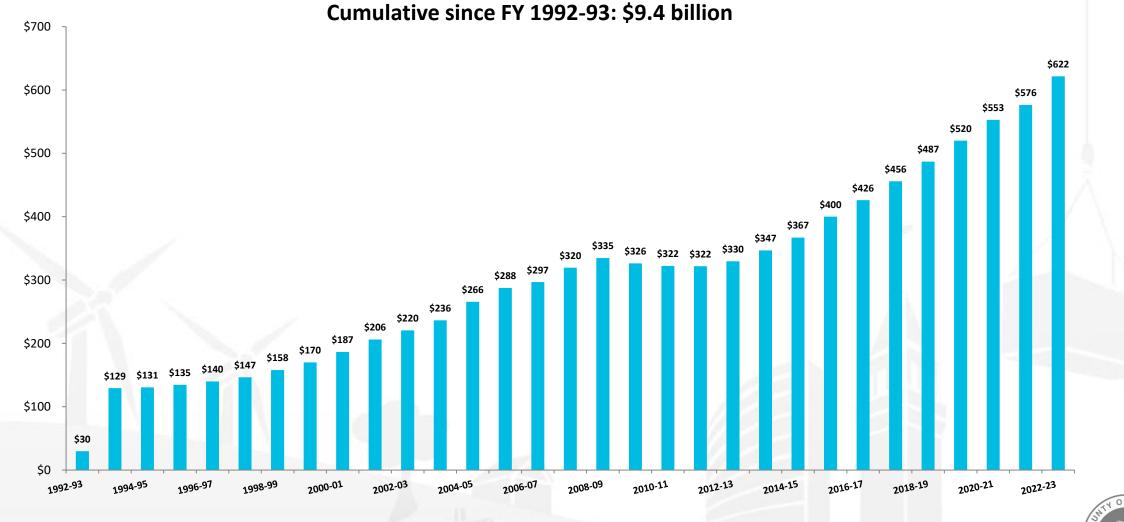
- Increasing demand for safety net services during economic downturns
- County revenue raising authority limited by:
 - Proposition 13 restricted property tax growth
 - Proposition 218 voter approval for tax increases
 - ERAF* State shifted property taxes to schools
- Progressive loss of control over local spending
- Most services are mandated by State/federal government
- Mandates have continued to increase; reimbursements delayed
- Transfer of responsibility from the State to counties
 Realigned programs with inadequate ongoing funding
- *Education Revenue Augmentation Fund





Alameda County ERAF Losses by Year

(\$ in millions)

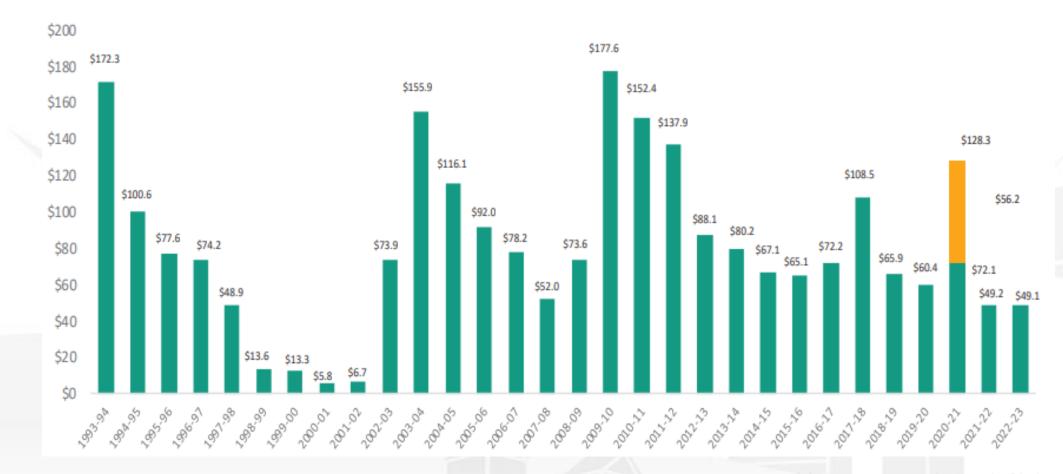




Alameda County Funding Gaps since ERAF

(\$ in millions)

Total since FY 1993-94: \$2.5 billion





Discretionary Revenue

- Discretionary revenue is approximately 27% of the General Fund, and nearly 90% is property tax-based.
- Alameda County receives only 15 cents for every property tax dollar collected in the County.





* Over time, redevelopment agencies' share of property taxes should be distributed to the other entities

FY 2022-23 Budget Overview



MOE Budget Guidelines

Maintenance of Effort: The funding level needed by agencies/departments to continue existing programs, staffing and service levels.

- Known salary/benefits, operational and internal service fund adjustments
- Current revenue projections
- 3.5% cost-of-living adjustment for eligible contracts with community-based organizations
- Mid-year Board approved adjustments
- MOE does not generally include COVID-19 impacts
- Alignment with Vision 2026





FY 2022-23 Final Budget (\$ in millions)

All Funds	\$3,798.4	
General Fund	\$3,489.9	
Increase from FY 2021-22	\$174.9	
Full-Time Equivalent Positions (FTEs)	10,370.33	
Increase from FY 2021-22	292.02	
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Appropriation by Major Object – General Fund

(\$ in millions)

Salaries & Employee Benefits \$1,493.3 (41.3%) Services & Supplies \$583.2 (16.1%) **Other Financing** Uses \$234.0 (6.5%) **Fixed Assets Community-Based** \$7.6 (0.2%) Organization Contracts Other Charges \$799.5 (22.1%) \$501.8 (13.9%) Intra-Fund Transfers: \$-129.5 million **Total General Fund: \$3,489.9 million**



Community-Based Organization (CBO) Contracts FY 2022-23 Final Budget Funding (\$ in millions)

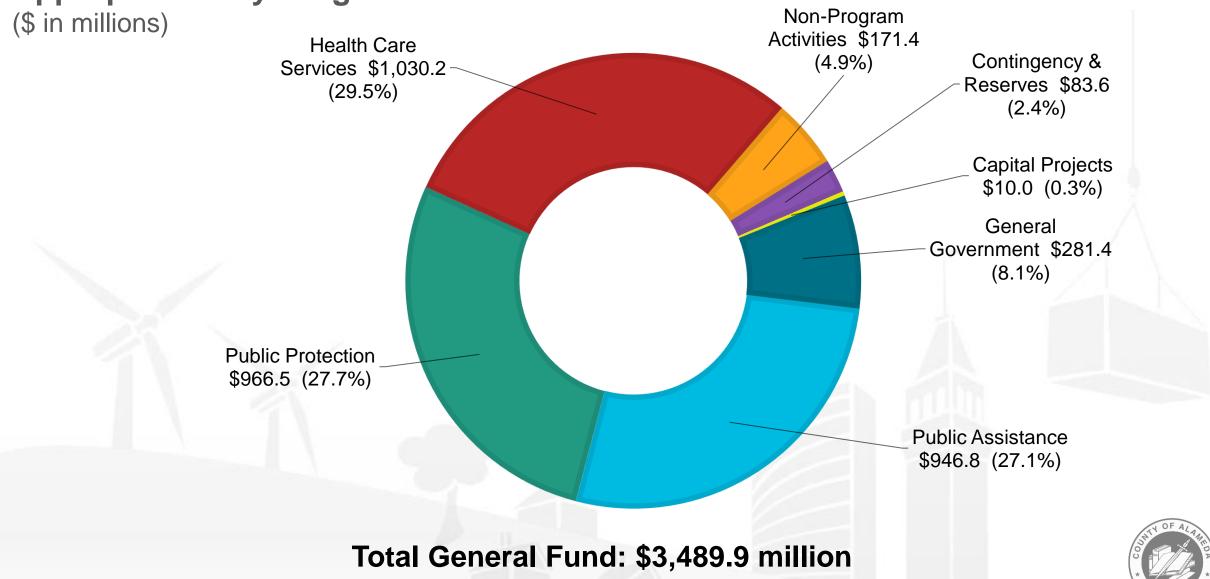
246 CBO Contractors Total

Program Area	FY 22-23 Contracts
General Government	\$43.6
Health Care Services*	\$505.7
Health Care – Alameda Health System	\$93.6
Public Assistance	\$110.9
Public Protection	\$45.7
CBO Contracts Total	\$799.5

* excludes Alameda Health System contracts

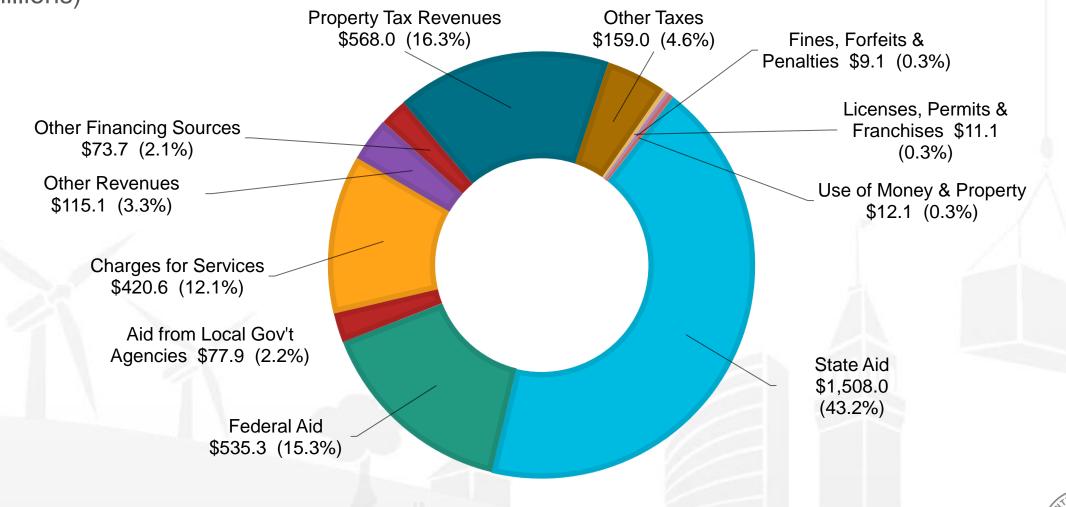


Appropriation by Program – General Fund



Available Financing by Source – General Fund

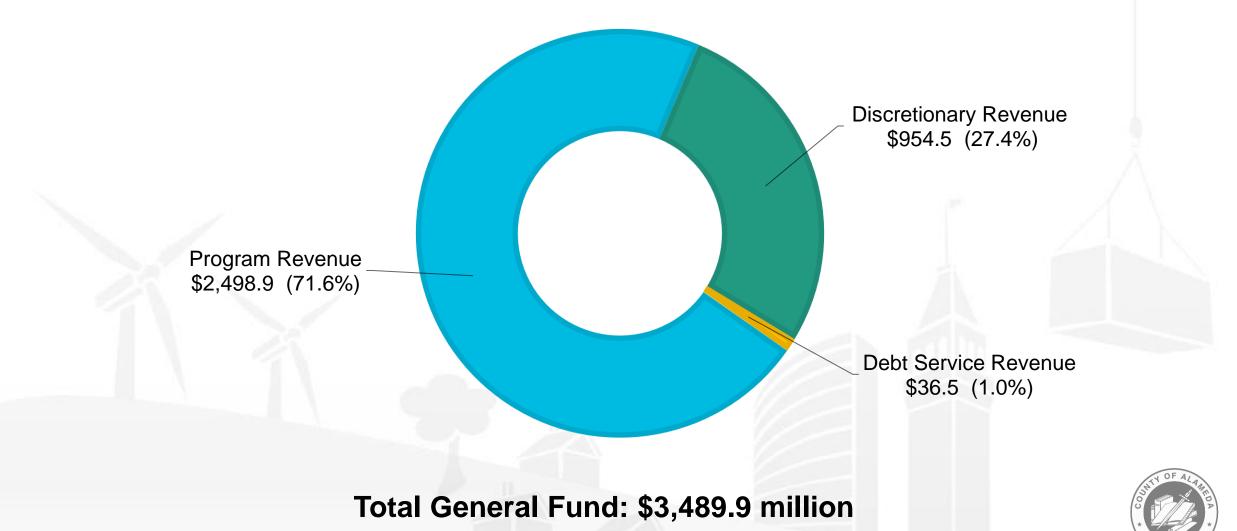
(\$ in millions)



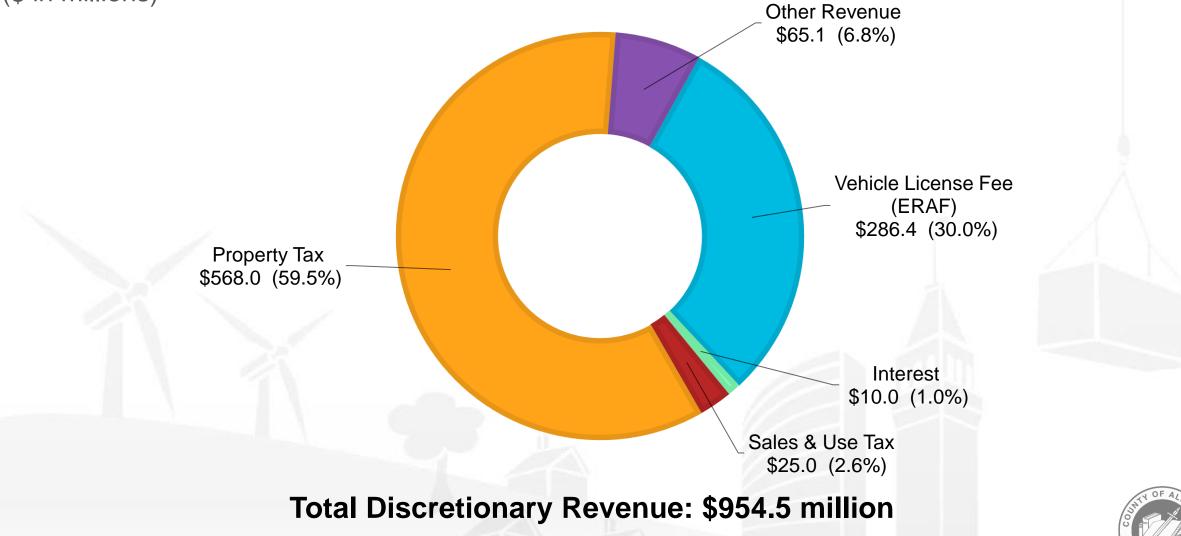




Discretionary Revenue – Share of Total General Fund (\$ in millions)



Discretionary Revenue by Source (\$ in millions)



Long-Term Obligations

- Maintain the "triple-triple" the highest possible AAA ratings from the "Big 3" rating agencies—Standard & Poor's Global Ratings, Fitch Ratings and Moody's Investors Service (since 2018)
- Capital Improvement Plan \$1.3 billion of unfunded capital costs over the next five years as identified in the Capital Improvement Plan
- County's pension liability
 - ACERA Dec 31, 2021 actuarial valuation showed a \$1.5B unfunded actuarial accrued liability
 - It is probable this amount will grow in the coming actuarial valuation through Dec 31, 2022 due to asset prices falling
 - Pending 3 Year Actuarial valuation study may result in further reduction in discount rate resulting in higher employer costs



Pending Factors

- Economic Downturn
- Labor negotiations & workforce challenges
- Pending litigation, settlements, and rising insurance costs
- Retirement
- Unfunded capital needs
- Ongoing homelessness crisis
- State mandates and program realignment
- Alameda Health System financing



CAUTION

ACGOV Vision 2026





